

Minutes of the *REGULAR BOARD MEETING* of the Regional District of Central Okanagan held at Regional District Offices, 1450 KLO Road, Kelowna, B.C. on Monday, September 23, 2013

Directors

J. Baker (District of Lake Country)
C. Basran (City of Kelowna)
J. Edgson (Central Okanagan West Electoral Area)
K. Fielding (District of Peachland)
D. Findlater (District of West Kelowna)
G. Given (City of Kelowna)
W. Gray (City of Kelowna)
R. Hobson (City of Kelowna)
P. Hanson (Central Okanagan East Electoral Area)
D. Ophus (District of West Kelowna)
L. Stack (City of Kelowna)
G. Zimmermann (City of Kelowna)

Regrets:

C. Derickson, (Westbank First Nation)

Staff:

M. Rilkoﬀ, Deputy Chief Administrative Officer
R. Fralick, Manager of Planning
V. Frost, Manager of Human Resources
B. Smith, Communications
D. Wildeman, Manager, Inspection & Fire Services
M. Drouin, Manager - Corporate Services (recording secretary)

1. CALL TO ORDER

Chair Hobson called the meeting to order at 7:00 p.m.

Presentation of 20 Year & 25 Year Exemplary Service Awards to Derek Fletcher – Derek started as a volunteer firefighter with Wilson's Landing in 1986, he is the longest serving member with 27 years of service. Derek was the Fire Chief from 2002-2012 and continues as a captain today. He was presented with a Federal award to a Fire Service member for 20 years of loyal and exemplary service, and a Provincial award in recognition of 25 years of dedication to the Fire Service in the Province of BC.

Silvoculture award from the Province of BC – Chair Hobson confirmed that the Regional District, as part of other local governments and key stakeholders and agencies been awarded a Silvoculture award. This is the first of its kind in BC, this water-management partnership arose out of the need to protect drinking water in the Okanagan Shuswap District. This win-win approach integrated the management of forestry and livestock productions with conservation practices to protect drinking water while also promoting industry.

2. ADDITION OF LATE ITEMS

There were no late items for the agenda.

3. ADOPTION OF THE AGENDA

#177/13

STACK/BAKER

THAT the agenda be adopted.

CARRIED

4. ADOPTION OF MINUTES

4.1 Minutes – September 12, 2013

#178/13

EDGSON/BASLAN

THAT the Regional Board meeting minutes of September 12, 2013 be adopted.

CARRIED

5. CORRESPONDENCE

No Board action required/requested.

6. FINANCE & ADMINISTRATIVE SERVICES

6.1 Policy – Emergency Incident Reimbursement for Paid On Call Firefighters
(All Directors - Unweighted Vote)

As directed by the Regional Board at its September 12th meeting, staff was asked to identify emergency incident reimbursement guidelines. Staff report dated September 17th recommended a policy for emergency wage top-up for paid on call firefighters.

#179/13

OPHUS/EDGSON

THAT Policy 7.21 – Emergency Incident Wage Top Up for Paid On Call Firefighters be approved;

AND FURTHER THAT any net reimbursements after expenses for the Trepanier Fire response be transferred to reserves for the fire departments if already budgeted in 2013, or identified and budgeted for transfer or other use in 2014.

CARRIED

7. CORPORATE SERVICES

7.1 Amendment to the Kelowna Dirt Bike Club Special Events Permit *(All Directors - Unweighted Vote)*

Staff report dated September 16th identified the need for an amendment to the events permit for the Kelowna Dirt Bike Club.

#180/13

EDGSON/BAKER

THAT the Regional Board approve an amendment to the previously requested date for the Kelowna Dirt Bike Club's 2013 Special Event Permit from September 15, 2013 to October 20, 2013.

CARRIED

8. COMMUNITY SERVICES

Planning

- 8.1 Building Permit Activity, August 2013 – Electoral Areas, *for information only (All Directors - Unweighted Vote)*

#181/13

FIELDING/BASRAN

THAT the Building Permit report for the electoral areas for August 2013 be received for information.

CARRIED

- 8.2 FrontCounter BC Referral Application for the renewal of existing residential recreational lease (30 years) in the vicinity of Browne Lake (CL-13-01) Central Okanagan East Electoral Area *(All Directors - Unweighted Vote)*

Staff report dated September 16th outlined FrontCounter BC's referral application that proposes renewal of an existing residential-recreational lease at Browne Lake for a 30-year term. It was noted that jurisdiction for approving the lease lies with the Province while zoning regulations on the lease lot and adjacent reservoir lake are the authority of the RDCO.

Staff noted the subject lot contains an existing recreational cabin and is in the middle of seven recreational cabins on adjoining Crown lots but it is not known when their leases expire. Of note, the lease on this property does not expire until 2018 (the lease holder is able to apply for early renewal). Staff reviewed the application and agency referral comments. Objection to the renewal has been received from the South East Kelowna Irrigation District and the Okanagan Basin Water Board.

Staff briefly reviewed the history of Board's opposition to lease lots on reservoir lots noting that in 2008 in order to manage future development surrounding reservoir lots, and in anticipation of the sale of reservoir lease lots to fee simple properties, RDCO Zoning Bylaw No. 871 was amended to zone all recreational properties located on Crown land to RU7 (Cottage Lot) and a new CL8 (Conservation Lands) adjacent to reservoir lots.

In discussion, concern was expressed about the extension of leases to 30 years—previously leases were much shorter. Opposition to the length of the lease renewals must be strong as source water protection is imperative. The question was also raised whether the Province has identified other locations where existing cabins could be moved (ie: further distance away from the high water mark of the water purveyor's reservoir). Staff is not aware any locations which have been identified. The Board expressed the need for opening further dialogue with the Province in order to determine what their plans are regarding the reservoir lease lots.

#182/13

FINDLATER/HANSON

THAT staff be directed to inform FrontCounter BC in regards to referral application CL-13-01 for the renewal of an existing Residential-Recreational lease (30 years) on 0.095 ha (0.236 acres) of Crown land adjacent to Browne Lake, that the Regional District of Central Okanagan wishes to open discussions with the Province and South East Kelowna Irrigation District around tenure of existing residential-recreational lease lots in consideration of the Province's previous policy on lots and that in the meantime consideration of reservoir lot leases not be renewed or extended.

CARRIED

Regional Emergency Services

8.3 Update on the Regional Emergency Service Review (*All Directors - Unweighted Vote*)

Staff report dated September 17th provided an update on the progress of the review of the RDCO Regional Emergency Services program. The Board's RESOC (Oversight Committee) continues review of the service including consultation with municipal partners and the technical committee. Fact sheets have been identified for each of the core services delivered and have formed the basis for subsequent deliberations.

The Committee chair reviewed the discussions which have occurred including: require further recommendations on dispatch; bylaw updates needed; cost recovery on marine rescue; technical reports need further financial analysis; core service review was preliminary discussed but there will be cost implications to various partners which require review; and emergency management costs need to be reviewed further. The member CAOs have met and are anxious to take this on and review solutions. It was noted that Kelowna has reviewed non-core, core issue and a letter will be forthcoming to the Board.

Concern was expressed that the review has taken so long and final recommendations are yet to come forward for Board consideration. There is a need to communicate urgency in completing the review and reviewing possible alternate timelines for completing the specific reviews.

#183/13

BAKER/EDGSON

THAT the Regional Board receive the update on the Regional Emergency Service Review for information;

AND THAT the Regional Board direct staff to compile an action report on Regional Fire Dispatch Request for Proposal potential by year end of 2013 and have a final report for the 1st quarter of 2014;

AND FURTHER THAT the Regional Board direct staff to update the Emergency bylaw to include a potential cost recovery method applicable to Marine Rescue by March 31, 2014;

AND FURTHER THAT the Regional Board refer the Emergency Program Management Review and non-core and core services review to the Chief Administrative Officer Committee for feedback by November 30, 2013.

CARRIED

Fire Services

8.4 Amendment to Quarterly Program Measures Report Executive Summary, Year-to-date June 30, 2013 – Fire and Protection Services Section (*All Directors - Unweighted Vote*)

As directed by the Regional Board at its September 12th meeting, staff was asked to review the comments in the Quarterly Measures Report regarding the issuance of burning permits to the June Springs and Lakeshore Road area. Staff report dated September 18th corrected the comments in that report.

#184/13

BAKER/EDGSON

THAT the Fire Protection Services 019-Electoral Area Fire Protections section of the Quarterly Program Measures Report Executive Summary, Year to Date June 30, 2012 as received at the September 12, 2013 Regional Board meeting, be amended as follows:

“The RDCO will continue issuing Burning Permits for Lakeshore and June Springs. The Kelowna Fire Department (KFD) will continue to provide fire coverage to these areas as per Fire Services Agreement dated February 10, 2011. RDCO will continue to advise KFD of all permits issued for these areas. All current bylaws will continue to apply.”

CARRIED

9. REGIONAL PARKS

9.1 RDCO/Province of BC Land Swap in Support of a Friends of Fintry Agri-Tourism Venture at Fintry Provincial Park (*All Directors - Unweighted Vote*)

Further to the July 18, 2013 Board meeting staff were directed to initiate discussions with the Province for consideration of a land swap within the Fintry Provincial Park including whether the Regional District's park component could be exchanged for the lowland field property for the purpose of reintroduction of active agriculture farming on the land.

Staff report dated September 11th outlined the background of an agreement with BC Parks, and the contribution of \$2mil to purchase a portion of 129.5 hectare property above Westside Road (Fintry Provincial Park). Under the agreement the parcel is operated and managed by BC Parks as part of Fintry Provincial Park. It was noted the RDCO has no direct relationship in the ongoing annual operation and management of the Park. Further, BC Parks has previously stated that an incubator farm or other such agri-tourism venture is inconsistent with management direction for the Park as well as park legislation. BC Parks and the Friends of Fintry, after considerable study on the matter, would like to move in a different direction when pursuing possible revenue streams for the Park, such as heritage and recreational opportunities. Further, the immediate neighbourhood (North Westside Ratepayers Association) is not supportive of agricultural pursuits on the Fintry Delta and BC Parks has previously communicated to the Friends of Fintry that the proposed agricultural venture is inconsistent with management objectives and legislation.

In discussion, it was questioned whether more could be accomplished for visitors and those living in the area and if there is a role the RDCO would have in terms of operation of the park? Staff noted that RDCO entered into an agreement and a covenant on the property--that BC manages the park. RDCO staff has been invited at an administrative level to work with BC Parks and Friends of Fintry. The Heritage Development Plan (2013) agreed to by the BC Parks and the Friends of Fintry has been agreed to. Staff will circulate the Plan to the Board for their information. It was noted that the RDCO funds the Friends of Fintry in an annual contribution for staffing and welcome Friends of Fintry welcome to come to the Board if they have further discussions on funding proposals.

#185/13

EDGSON/GIVEN

THAT the Regional Board NOT pursue further discussions with BC Parks in regards to a possible land swap between the RDCO and Province of BC for lands currently identified as Fintry Provincial Park.

And further that RDCO supports the 2013 Heritage Development Plan (2013) agreed to by BC Parks and the Friends of Fintry.

CARRIED

9.2 Rose Valley Regional Park – Knights Gate Properties Ltd. – Crown Land Application for Section 80 Roadway for Access to Lot 4, DL3871, ODYD Plan 17835 (*All Directors - Unweighted Vote*)

Staff report dated September 11th outlined a FrontCounter BC referral application for a roadway under Section 80 of the Land Act for a road to be built through a portion of District Lot 4183 comprising of a portion of Rose Valley

Regional Park to provide private access to lands owned by Knights Gate Properties Ltd. (Lot 4, DL 3871, ODYD – Plan 17835). The application states the road is to be built to the Subdivision and Servicing Standards Bylaw as prescribed by the District of West Kelowna.

Staff outlined the RDCO's policy does not support the exclusion of regional parkland for the purposes of private use such as road access. RDCO's License to Occupy expires in 2016 and wants to ensure the lease is extended or preferably is replaced by a Crown grant.

Functional access for this property is off Bear Creek Road not off Westside Road. Access is located in the NE corner of the Park. In spite of RDCO concerns, the Province has provided 3 permits to the applicant to access their property (not supported in 2003, access given in 2005, extended to 2007, term added to 2009—since 2009 the applicant has not applied for a permit until now). It was noted that a 2-lot subdivision is currently feasible within the existing zoning. It is not known what the long term plan is for the property but land approval is within the authority of the District of West Kelowna.

Staff noted that while the Board has never supported previous applications for Crown land tenure or Development Permits for road construction at this location, the Board may choose to support the issuance by the Province for a Temporary Use Permit. This permit would be for the existing dirt access road with no improvements with an expiration determined by the Crown. It has been the desire of the Regional District to have a longer term tenure agreement with the Province for Rose Valley Regional Park and the Regional District continues to request support of a longer term tenure agreement.

#186/13

EDGSON/BAKER

THAT the Regional Board does NOT support issuance of a Section 80 Roadway associated with Forests, Lands and Natural Resource Operations (FLNRO) Application #3410661 (proponent – Knights Gate Properties Ltd.) and would further only consider support to establish a Section 80 Land Act road dedication over Crown land in conjunction with the property owner meeting all requirements associated with a future subdivision of Lot 4, DL 3871, ODYD – Plan 17835 to the satisfaction of all requirements as set out by the District of West Kelowna;

AND THAT in conjunction with the current FLNRO Application #3410661, the Regional Board supports issuance of a Temporary Use Permit to provide personal & private access to the existing Lot 4, DL 3871, ODYD – Plan 17835 through Rose Valley Regional Park;

AND FURTHER THAT in conjunction with providing support for the issuance of a Temporary Use Permit, the Regional Board continue to request that the Province of BC support and issue a longer term tenure agreement for all the Crown land properties which currently form part of the Rose Valley Regional Park.

CARRIED (Ophus opposed)

9.3 Regional Park Capital Budget Reallocation – Okanagan Centre Harbour Regional Park North Breakwater Construction (*All Directors - Unweighted Vote*)

Staff report dated September 23rd requests approval for the reallocation of capital funds identified in the 2013-2017 Financial Plan Bylaw No. 1324 from the Mission Creek Regional Park Cottonwood Bridge upgrade project to the Okanagan Centre Harbour Regional Park North Breakwater project.

It was noted that the Regional District will continue to work on grant applications for this project, including SIDIT and SIBAC.

#187/13

BAKER/HANSON

THAT the Regional Board approve the reallocation of \$123,600 from the 2013 Parks Services Regional Park Capital Funding from the Mission Creek Regional Park Cottonwoods Bridge (Mindy Tran) Upgrade project to the Okanagan Centre Harbour Regional Park North Breakwater project;

AND FURTHER THAT the Regional Board support a 2014 budget allocation of \$123,600 to complete the proposed restoration of the Cottonwood Bridge in compliance with the RDCO's current contract with Boxwood Forest Products;

CARRIED

10. DIRECTOR ITEMS

- a) Tour of Sterile Insect Release Facilities – it was noted that various directors have taken up the offer of SIR staff to tour their facility in the South Okanagan.
- b) UBCM Resolutions – it was noted District of West Kelowna and Kelowna had support for their various resolutions to UBCM.

One of the issues raised at UBCM was the lack of a market to recycle fibreglass (derelict boats are sitting around the province, particularly in the Lower Mainland) and what can be done with them. The question was raised whether our waste reduction staff is aware of any programs.

#188/13

EDGSON/FIELDING

THAT staff be directed to comment on whether they are aware of a market for recycling fibreglass, particularly in regards to derelict boats.

CARRIED

11. ADJOURN IN CAMERA

#189/13

EDGSON/OPHUS

THAT pursuant to Section 90 of the *Community Charter* the Regional Board adjourn and convene to an 'In-Camera' session to discuss a personnel issue.

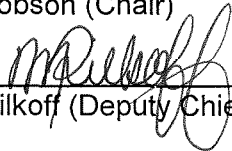
CARRIED

There being no further business the meeting was adjourned at 9:15 p.m.

CERTIFIED TO BE TRUE AND CORRECT



R. Hobson (Chair)



M. Rilko (Deputy Chief Administrative Officer)